24 March 2017

## **Budget Monitoring Report Period 10 (January)**

## **SUMMARY**

This report provides an update on the financial position of the Authority, the key operational performance indicators (KPIs), next year's KPIs, delegated financial decisions and key changes to next year's timetable for the approval of accounts.

## RECOMMENDATION(S)

The Authority is asked to:-

- 1) Note the current financial position in 2016/17 to Period 10 and Key Performance Indicators for Period 10 and 2017/18
- 2) Note the financial decisions taken under the Scheme of Delegation to Officers
- 3) Note the shorter timescale for approving audited accounts and consequent changes to key meetings

## 1. Financial position - high level summary

A summary of the financial performance for the period and forecast to the end of the year is provided below:

## High level summary

|                            | P10<br>Budget<br>£ 000s | P10<br>Actual<br>£ 000s | P10<br>Variance<br>£ 000s | Year<br>Budget<br>£ 000s | Year<br>Forecast<br>£ 000s | Year<br>Variance<br>£ 000s |
|----------------------------|-------------------------|-------------------------|---------------------------|--------------------------|----------------------------|----------------------------|
| Expenditure                |                         |                         |                           |                          |                            |                            |
| Employees                  | 1,318                   | 1,298                   | -20                       | 1,581                    | 1,633                      | 52                         |
| Premises                   | 3,146                   | 2,066                   | -1,080                    | 3,890                    | 3,227                      | -663                       |
| Waste Transport & Disposal | 32,167                  | 37,781                  | 5,612                     | 38,285                   | 43,537                     | 5,251                      |
| Contingency                | 1,667                   | 1,667                   | 0                         | 2,000                    | 2,000                      | 0                          |
| Other supplies             | 610                     | 592                     | -18                       | 732                      | 822                        | 90                         |
| Depreciation               | 4,043                   | 1,042                   | -3,001                    | 5,327                    | 2,275                      | -3,052                     |
| Financing and Other        | 4,489                   | 1,966                   | -2,523                    | 5,967                    | 2,605                      | -3,362                     |
|                            | 47,440                  | 46,411                  | -1,030                    | 57,782                   | 56,099                     | -1,684                     |
| Income                     |                         |                         |                           |                          |                            |                            |
| Levies                     | -46,749                 | -46,385                 | 364                       | -56,099                  | -55,596                    | 503                        |
| Trade and other            | -1,403                  | -2,046                  | -644                      | -1,683                   | -2,400                     | -717                       |
|                            | -48,152                 | -48,431                 | -280                      | -57,782                  | -57,996                    | -214                       |
| (Surplus) / Deficit        | -712                    | -2,021                  | -1,308                    | 0                        | -1,896                     | -1,896                     |

The table shows how financial performance compares to the budget for both the period in question and the forecast for the year. The budget has been profiled to reflect how expenditure will arise during the year.

As previously reported, the main factors influencing the variances from the budget over the course of the year are the dates for commissioning, the completion of the SERC and commencement of full service. These dates trigger asset costs, financing costs, pricing changes and the application of concession accounting.

The overall position for the period, from the table, is a favourable variance of £1.3 million. The forecast for the year shows a surplus of £1.9 million.

The variance for the period is a primarily result of reduced costs of financing, depreciation and rates (premises) totalling £6.7 million which are partly offset by higher waste transport & disposal costs (£5.2 million) due to the delay to the start of commissioning at the SERC. Appendix 1 provides a breakdown of income and expenditure which separates out the main types of waste streams and distinguishes between PAYT and FCL activities.

The forecast position of £1.9 million includes a slightly lower than budget forecast of residual waste tonnages resulting in a small rebate of PAYT levy (£0.5 million) to boroughs as part of the normal quarterly PAYT reconciliation process ensuring boroughs only pay for waste they dispose.

It should be noted that at the time of writing, the SERC and transfer stations are being revalued by professional valuers, Wilks Head & Eve, in accordance with accounting and RICS requirements. End of year accounting valuations will as usual be reported as part of the draft accounts to the June meeting of the Authority. As highlighted in reports to the January Authority meeting there is a possibility that the valuation will result in accounting adjustments changing the level of reserves.

## 2. Operational KPIs

The KPI table (Appendix 2) illustrates the performance in key activities and progress with internal audit recommendations.

The one notable adverse variance relates to sickness absence (KPI 12). This relates to 2 individuals with long terms sickness absences at Twyford. With only 32 employees, even a single long term sickness absence will result in this indicator failing. Both employees have now returned to work.

Also worth noting is KPI 16, the retweet rate which replaces the social media reach indicator that can no longer be measured. The retweet KPI provides an indicator of the level of engagement by measuring the number of tweeters who were interested enough in our messages to pass on to others.

#### 3. KPIs for 2017/18

Appendix 3 provides the KPIs for 2017/18 and a brief explanation about the changes.

Many KPIs remain unchanged and a few have been replaced by better measures. There are 4 completely new ones and only 2 current KPIs have been removed altogether. These relate to:

• KPI8, the recycling rate for incinerator bottom ash (IBA) – this is not a key measure of performance of business as usual activities

KPI12, sick days – this is only statistically meaningful in large organisations where one
individuals absence doesn't skew the figures and the average remains reasonably stable and
comparable to other organisations – informing view about performance

It should be noted that as this will be the first year of measure for a number of these KPIs and therefore we will become better at setting more meaningful targets in subsequent years, with history and experience.

## 4. Delegated decisions

To provide further transparency of operational arrangements, this standard section of the budget monitoring report summarises any significant financial decisions made by the Director and/or Chief Officers under the Scheme of Delegations to Officers since those reported to the last Authority meeting.

There were none.

## 5. Approval of 2017/18 accounts

Looking further ahead, changes to accounting requirements (Accounts and Audit Regulations 2015) require that audited 2017/18 accounts have to be published by 31 July 2018, instead of 30 September 2018.

As we already present draft accounts to the June Authority meeting and very little changes when reporting the final audited accounts again at the September meeting, we can achieve the new tighter timescale by refining processes, re-arranging the timing / scope of external audit visits and changing the dates / agenda of key meetings.

From the perspective of key meetings this means that the:

- The March 2018 Authority meeting will consider and approve the Annual Governance Statement that will be included in the accounts
- The June 2018 Audit Committee will scrutinise the accounts and related papers and receive annual reports from our auditors (moving from the current September cycle)
- The June 2018 Authority meeting will look to approve the audited accounts

Throughout the year the budget monitoring reports will continue to forecast the out-turn position and highlight any key financial issues.

The above changes will be implemented next year to achieve the new regulatory timescales for the approval and publication of 2017/18 audited accounts.

- **6. Financial Implications** These are detailed in the report.
- 7. **Legal Implications** There are no legal implications as a result of this report.
- **8.** Impact on Joint Waste Management Strategy Improvements to financial management in the Authority will continue to ensure that the Authority addresses policies of the JWMS.

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# Appendix 1

| Pay As You Throw                     |         | Period 10 |          |  |         | Forecast |          |  |
|--------------------------------------|---------|-----------|----------|--|---------|----------|----------|--|
|                                      | Budget  | Actual    | Variance | Commentary   | Budget  | Estimate | Variance | Commentary                                     |
|                                      | £ 000s  | £ 000s    | £ 000s   |  | £ 000s  | £ 000s   | £ 000s   |  |
| Waste - Residual                     | 18,871  | 21,481    | 2,610    | Interim service cost higher than<br>budgeted commissioning cost due<br>to construction delay | 22,798  | 24,948   | 2,150    | Expected overspend due to project delay        |
| Waste - Residual: EfW Bulked         | 5,713   | 5,910     | 197      | Tonnage delivered exceeded period  | 6,856   | 6,810    | -46      | Favourable pricing variance                    |
| Waste - Residual: EfW<br>Delivered   | 3,109   | 3,100     | -10      | budget   | 3,731   | 3,731    | 0        |  |
| Waste - Food                         | 560     | 583       | 23       | 3.5k tonnes more than budgeted   | 672     | 699      | 27       | Expected larger tonnage than<br>budgeted       |
| Waste - Mixed Organic                | 795     | 821       | 26       | 3.8k tonnes more than budgeted   | 954     | 966      | 12       |  |
| Waste - Green                        | 1,046   | 938       | -108     | Lower tonnage than budgeted  | 1,255   | 1,092    | -163     | Expected lower tonnage than forecated          |
| Waste - Other                        | 171     | 193       | 23       | Unbudgeted recycleables cost   | 206     | 232      | 26       | Unbudgeted recycleables cost                   |
| Waste - Concession interest          | -2,013  | -538      | 1,475    |  | -2,673  | -1,186   | 1,487    |  |
| Waste - Concession liability         | -1,665  | -459      | 1,206    |  | -2,231  | -1,012   | 1,219    |  |
| Premises - SERC                      | 905     | 238       | -667     |  | 1,200   | 534      | -666     | SERC variances due to                          |
| Depreciation - SERC                  | 3,715   | 979       | -2,736   |  | 4,933   | 2,197    | -2,736   | delayed full service                           |
| Financing SERC - Interest            | 2,518   | 1,472     | -1,046   |  | 3,344   | 1,472    | -1,872   |  |
| Financing SERC - Concession interest | 2,013   | 538       | -1,475   |  | 2,673   | 1,186    | -1,487   |  |
| Contingency                          | 1,667   | 1,667     | 0        | Contingency used to cover additional cost  | 2,000   | 2,000    | 0        | Contingency expected to be<br>used as required |
| PAYT Levy income                     | -38,098 | -37,734   | 364      | Expected rebate at P10   | -45,718 | -45,215  | 503      |  |
| PAYT Net Expenditure                 | -694    | -812      | -118     |  | 0       | -1,545   | -1,545   |  |

| Period 10 |  |   |  | Forecast   |   |  |  |
|-----------|--|---|--|--|---|--|--|
| Budget    | Actual   | Variance  | Commentary   | Budget   | Estimate  | Variance   | Commentary   |
| £ 000s    | £ 000s   | £ 000s  |  | £ 000s   | £ 000s  |  | Restructure cost estimate - one  |
| 1,318     | 1,298  | -20   |  | 1,581  | 1,633   | 52   | off  |
| 2,242     | 1,828  | -414  |  | 2,690  | 2,693   | 3  |  |
|           |  |   | Interim service cost higher than   |  |   |  | Expected overspend due to  |
| 2,968     | 3,631  | 664   | budgeted commissioning cost due to construction delay  | 3,583  | 4,716   | 1,133  | project delay  |
| 753       | 353  | -400  | 7k tonnes lower than budgeted  | 904  | 414   | -490   | Expected lower tonnage than budgeted   |
| 923       | 1,072  | 149   | Includes wood cost recovered in income line  | 1,108  | 1,293   | 185  | Includes wood cost recovered in income line  |
| 935       | 695  | -240  |  | 1,122  | 834   | -288   | Extrapolated cost  |
| 610       | 592  | -18   |  | 732  | 822   | 90   | Potential additional valuation<br>and audit cost   |
|           |  |   | Lower depreciation after assets  |  |   |  | Lower depreciation after assets  |
| 328       | 63   | -265  | review and impairment at end of  | 394  | 78  | -316   | review and impairment at end   |
|           |  |   | the year   |  |   |  | of the year  |
| -42       | -44  | -2  |  | -50  | -53   | -3   |  |
|           |  |   |  |  |   |  | Trade waste and unbudgeted   |
| -1,403    | -2,046   | -644  | _  | -1,683   | -2,400  | -717   | wood shredding income<br>(partially offset in wood   |
|           |  |   | Since and grant and a second   |  |   |  | processing cost line)  |
| -8,651    | -8,651   | 0   |  | -10,381  | -10,381   | 0  |  |
| -18       | -1,208   | -1,190  |  | 0  | -351  | -351   |  |
|           | Budget £ 000s 1,318 2,242 2,968 753 923 935 610 328 -42 -1,403 | Budget £ 000s £ 000s 1,318 1,298 2,242 1,828 2,968 3,631 753 353 923 1,072 935 695 610 592 328 63 -42 -44 -1,403 -2,046 -8,651 -8,651 | Budget £ 000s         Actual £ 000s         Variance £ 000s           1,318         1,298         -20           2,242         1,828         -414           2,968         3,631         664           753         353         -400           923         1,072         149           935         695         -240           610         592         -18           328         63         -265           -42         -44         -2           -1,403         -2,046         -644           -8,651         -8,651         0 | Budget £ 000s         Actual £ 000s         Variance £ 000s         Commentary           £ 000s         £ 000s         £ 000s           1,318         1,298         -20           2,242         1,828         -414           100         Interim service cost higher than budgeted commissioning cost due to construction delay         budgeted commissioning cost due to construction delay           753         353         -400         7k tonnes lower than budgeted           923         1,072         149         Includes wood cost recovered in income line           935         695         -240         -20           610         592         -18         Lower depreciation after assets review and impairment at end of the year           -42         -44         -2           -1,403         -2,046         -644         High trade waste income and wood shredding income           -8,651         -8,651         0 | Budget £ 000s         Actual £ 000s         Variance £ 000s         Commentary         Budget £ 000s         1,581         2,690         1,581         2,690         2,690         1,581         2,690         2,690         3,583         2,690         3,583         < | Budget £ 000s         Actual £ 000s         Variance £ 000s         Commentary         Budget £ 000s         Estimate £ 000s           1,318         1,298         -20         1,581         1,633           2,242         1,828         -414         2,690         2,693           2,968         3,631         664         budgeted commissioning cost due to construction delay         3,583         4,716           753         353         -400         7k tonnes lower than budgeted         904         414           923         1,072         149         Includes wood cost recovered in income line         1,108         1,293           935         695         -240         1,122         834           610         592         -18         732         822           Lower depreciation after assets review and impairment at end of the year         394         78           -42         -44         -2         -50         -53           -1,403         -2,046         -644         High trade waste income and wood shredding income         -1,683         -2,400           -8,651         0         -10,381         -10,381         -10,381         -10,381 | Budget £ 000s         Actual £ 000s         Variance £ 000s         Commentary         Budget £ 000s         E stimate £ 000s         Variance £ 000s           1,318         1,298         -20         1,581         1,633         52           2,242         1,828         -414         2,690         2,693         3           2,968         3,631         664         Interim service cost higher than budgeted commissioning cost due to construction delay         3,583         4,716         1,133           753         353         -400         7k tonnes lower than budgeted         904         414         -490           923         1,072         149         Includes wood cost recovered in income line         1,108         1,293         185           935         695         -240         732         822         90           328         63         -265         Lower depreciation after assets review and impairment at end of the year         394         78         -316           -42         -44         -2         -50         -53         -3           -1,403         -2,046         -644         High trade waste income and wood shredding income         -1,683         -2,400         -717           -8,651         0         -10,381         < |

|            | 2016-17 KPIs  |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
|------------|---|--|-----------------|---------|---------|--------|--------|--------|--------|--------|--------|--------|--------|------|-----|---|
| KPIS       |   | Annual Target<br>2016-17               | Forecast<br>RAG | Apr     | May     | Jun    | Jul    | Aug    | Sep    | Oct    | Nov    | Dec    | Jan    | Feb  | Mar | notes   |
| Waste vo   | lumes   |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
| KPI1*      | Total waste handled by Authority (tonnes)               | Max of 541,575 tonnes                  | 519,868         | 42,025  | 46,088  | 49,262 | 45,770 | 44,646 | 44,550 | 39,941 | 42,618 | 38,988 | 39,336 |      |     |   |
| KPI2*      | Total waste % difference from forecast                  | Max of + 5%                            | -4.0%           | -6.9%   | 2.1%    | 9.2%   | 1.4%   | -1.1%  | -1.3%  | -11.5% | -5.6%  | -13.6% | -12.8% |      |     |   |
| KPI3*      | Total waste % difference from 2015/16<br>(same month)   | Max of + 5%                            | -0.7%           | -4.6%   | 1.4%    | 5.4%   | -3.5%  | 9.6%   | -4.8%  | -7.5%  | -0.1%  | -3.8%  | 0.5%   |      |     |   |
| Contracto  | or performance  |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
| KPI4*      | Landfill diversion rate                                 | Min of 20% to full service<br>then 95% | 74.8%           | 38.4%   | 38.0%   | 35.4%  | 79.0%  | 76.8%  | 94.2%  | 97.7%  | 97.9%  | 93.9%  | 96.5%  |      |     |   |
| KPI5*      | Waste reused, recycled or composted at<br>Twyford       | Min of 50%                             | 69.9%           | 67.0%   | 70.0%   | 70.0%  | 71.0%  | 69.0%  | 68.0%  | 72.0%  | 72.0%  | 68.0%  | 72.0%  |      |     |   |
| KPI6       | RIDDOR reported incidents at contractor delivery points | nil                                    | 0               | 0       | 0       | 0      | 0      | 0      | 0      | 0      | 2      | 0      | 0      |      |     |   |
| KPI7       | Recycling rate for residual waste                       | Min of 1.5%                            | 15.5%           | 7.6%    | 7.5%    | 7.5%   | 18.9%  | 15.1%  | 17.7%  | 18.2%  | 20.2%  | 20.5%  | 21.5%  |      |     |   |
| KPI8       | Recycling rate for IBA/APCR                             | твс                                    | 94.6%           | 99.8%   | 99.6%   | 100.0% | 92.3%  | 92.5%  | 90.1%  | 89.4%  | 91.0%  | 91.1%  | 99.9%  |      |     | KPI from full service in<br>December  |
| KPI9       | Number of accidents involving Authority staff           | nil                                    | 0               | 0       | 0       | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |      |     |   |
| Operation  | nal finance   |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
| KPI10      | Average days to pay creditors                           | Max of 30 days                         | 12              | 10      | 10      | 10     | 12     | 12     | 12     | 13     | 13     | 14     | 16     |      |     |   |
| KPI11      | Trade debt as a proportion of non levy<br>income        | Max of 8% (1 month)                    | 2.8%            | 0.9%    | 1.0%    | 3.0%   | 7.3%   | 2.1%   | 2.2%   | 3.6%   | 2.7%   | 2.8%   | 2.2%   |      |     |   |
| Staffing   |   |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
| KPI12      | Average number of sick days per employee<br>per year    | Max of 8.0 days                        | 16.1            | 10.0    | 20.0    | 19.0   | 19.0   | 19.0   | 18.0   | 16.0   | 15.0   | 14.0   | 14.0   | 13.0 |     | Long term sickness of 2<br>staff at Twyford                                 |
| Waste Mi   | inimisation   |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
| KPI13      | Number of visitors to our website                       | Min of 60,000 hits                     | 67,942          | 5,998   | 7,055   | 5,294  | 5,819  | 5,722  | 5,164  | 5,541  | 4,943  | 4,738  | 6,344  |      |     |   |
| KPI14      | Social media reach (twitter and facebook)               | Min of 8 million OTS                   | N/A             | 477,172 | 553,586 | N/A    | N/A  | N/A | changes by twitter so<br>unable to measure from<br>june. Replaced by KPI16. |
| KPI15      | Number of people engaged at events                      | Min of 5,000 people                    | 6,967           | 215     | 901     | 756    | 524    | 228    | 1,214  | 293    | 618    | 1,026  | 31     |      |     |   |
| KPI16      | Retweet rate  | Min of 60%                             | 68%             | 57%     | 59%     | 65%    | 83%    | 82%    | 71%    | 67%    | 69%    | 53%    | 78%    |      |     | Retweet rate added.<br>Replaces KPI14.                                      |
| Internal a | udit - progress with recommendations                    |  |                 |         |         |        |        |        |        |        |        |        |        |      |     |   |
| AUDIT1     | Creditors   | 3 by end of December                   | 3               | l       |         |        |        |        |        | 1      | 2      |        |        |      |     | Complete  |
| AUDIT2     | Risk  | 4 by end of February                   | 3               |         |         |        |        |        |        |        |        | 3      |        |      |     | 1 to complete - for Sept<br>Audit Committee                                 |
| AUDIT3     | Governance  | 6 by end of April                      |                 |         |         |        |        |        |        |        |        |        |        |      |     | in progress   |
| AUDIT4     | Waste Minimisation                                      | 3 by end of September                  |                 |         |         |        |        |        |        |        |        |        |        |      |     | in progress   |

<sup>\*</sup> Data for some KPIs (e.g. waste tonnages from borough HRRCs) can take up to 2-4 weeks following a month end to arrive and were not available at the time of writing.

## Appendix 3 - 2017/18 KPIs

| KPI No           | Measure   | 2016/17 Target                      | 2016/17 Actual (latest) | 2017/18 Target                        | Comments  |  |
|------------------|---|-------------------------------------|-------------------------|---------------------------------------|---|--|
| Efficiency       |   |                                     |                         |                                       |   |  |
| KPI1             | Total WCA waste handled by<br>Authority (tonnes, +/- 5% of<br>budget) | +/- 5% i.e. 514496 to 568653 tonnes | 519,868                 | +/- 5% i.e. 515,899 to 570,204 tonnes |   |  |
| KPI2             | Total kgs WCA waste per<br>dwelling                                   | New                                 | New                     | 867                                   | replaces last years KPI2 and KPI3. Uses<br>borough forecasts of tonnage and ctax<br>dwellings     |  |
| KPI3             | HRRC reuse, recycling, composted % (Twyford)                          | New                                 | New                     | TBC                                   | replaces old KPI5. More robust<br>measurement in line with boroughs by<br>excluding wood          |  |
| KPI4             | Borough HRRC Average reuse,<br>recycling, composted %                 | New                                 | New                     | TBC                                   | new target per JWMS (strategy)  |  |
| KPI5             | % of HRRC residual waste<br>recycled                                  | New                                 | New                     | TBC                                   | new target  |  |
| KPI6             | Trade debt as proportion of<br>non levy income                        | Max of 8% (1 month)                 | 2.8%                    | Max of 8% (1 month)                   |   |  |
| KPI7             | Average days to pay creditors   | Max of 30 days                      | 12                      | Max of 30 days                        |   |  |
| KPI8             | Number of audit actions or recommendations overdue                    | 0                                   | 0                       | 0                                     | look at progress by exception, replaces individual Audit KPIs (AUDIT1 to AUDIT4)                  |  |
| Service Delivery |   |                                     |                         |                                       |   |  |
| KPI9             | Residual waste landfill diversion rate                                | Min of 20% to full service then 95% | 74.8%                   | 96%                                   |   |  |
| KPI10            | Recycling rate for residual waste                                     | Min of 1.5%                         | New                     | 2.00%                                 | replaces old KPI7. More robuxst<br>measurement in line with national<br>approach by excluding IBA |  |
| Safety           |   |                                     |                         |                                       |   |  |
| KPI11            | RIDDOR reported incidents at<br>rail transfer stations                | 0                                   | 0                       | 0                                     |   |  |
| KPI12            | RIDDOR reported incidents at<br>Twyford                               | 0                                   | 0                       | 0                                     |   |  |
| Environment      |   |                                     |                         |                                       |   |  |
| KPI13            | EA reported incidents at rail<br>transfer stations                    | New                                 | New                     | 0                                     | new target re contract management   |  |
| KPI14            | EA reported incidents at<br>Twyford                                   | New                                 | New                     | 0                                     | new target re site management   |  |
| Education        |   |                                     |                         |                                       |   |  |
| KPI15            | Number of people engaged at events                                    | Min of 5,000 people                 | 6,967                   | Min of 6,000 people                   |   |  |
| KPI16            | Engagement on social media  | New                                 | New                     | TBC in year - comms post              | New tartget replacing previous social<br>media ones KPI14 and KPI16                               |  |
| KPI17            | Number of Training days per<br>WLWA employee                          | New                                 | New                     | 4                                     | New target per professional requirements  |  |
| KPI18            | Number of visitors to our website                                     | Min of 60,000 hits                  | 67,942                  | Min of 60,000 hits                    | becoming harder to achieve  |  |